



2024 Annual Report

State Drug Treatment Court

Advisory Committee

Submitted to the

Michigan Legislature and the Michigan Supreme Court

Pursuant to MCL 600.1082, Public Act 224 of 2004.

For the period

January 1, 2024 through December 31, 2024

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INTRODUCTION

This report of the State Drug Treatment Court Advisory Committee (SDTCAC) activities during the period of January 1, 2024 to December 31, 2024 is submitted in compliance with MCL 600.1082 ([Public Act 224 of 2004](#)).

OVERVIEW

MISSION STATEMENT

The mission of the State Drug Treatment Court Advisory Committee is to monitor and advocate for the effectiveness of drug treatment courts in Michigan.

ORIGIN AND SCOPE

[Public Act 224 of 2004](#) created the State Drug Treatment Court Advisory Committee within the Legislative Council. In October 2012, the Legislature enacted [Public Act 334 of 2012](#) which added a veterans' treatment court representative. In March 2024, the Legislature enacted [Public Act 15 of 2024](#) which added a representative of the family treatment court to the committee makeup. The advisory is comprised of 19 members, with the State Court Administrator (or his/her designee) being one member, and the Speaker of the House and Senate Majority Leader jointly appointing the other 18 members to include the following:

- A circuit court judge who has presided for at least 2 years over a drug treatment court.
- A district court judge who has presided for at least 2 years over a drug treatment court.
- A judge of the family division of circuit court who has presided for at least 2 years over a juvenile drug treatment court program.
- A circuit or district court judge who has presided for at least 2 years over an alcohol treatment court.
- A circuit or district court judge who has presided over a veterans' treatment court.
- A circuit court judge who has presided over a family treatment court.
- A court administrator who has worked for at least 2 years with a drug or alcohol treatment court.
- A prosecuting attorney who has worked for at least 2 years with a drug or alcohol treatment court.
- An individual representing law enforcement in a jurisdiction that has had a drug or alcohol treatment court for at least 2 years.
- An individual representing drug treatment providers who has worked at least 2 years with a drug or alcohol treatment court.
- An individual representing defense attorneys who has worked for at least 2 years with drug or alcohol treatment courts.
- An individual who has successfully completed a drug treatment court program.
- An individual who has successfully completed a juvenile drug treatment court program.
- An individual who is an advocate for the rights of crime victims.
- An individual representing the Michigan Association of Drug Court Professionals.
- An individual who is a probation officer and has worked for at least 2 years for a drug or alcohol treatment court.
- An individual representing a substance abuse coordinating agency.
- An individual representing domestic violence service provider programs that receive funding from the state domestic violence prevention and treatment board.



The SDTCAC members serve without compensation but may be reimbursed for their actual and necessary expenses incurred in the performance of their duties. Members of the advisory committee serve for terms of 4 years each.

The SDTCAC is charged with the responsibility of monitoring the effectiveness of drug treatment courts and veterans' treatment courts and the availability of funding for them. The Committee is required to present to the Michigan Legislature and the Michigan Supreme Court annual recommendations of proposed statutory changes regarding drug treatment courts and veterans' treatment courts. In addition, statute requires that the Committee meet at least quarterly, or more frequently at the call of the chairperson. The business that the advisory committee performs is conducted at a public meeting held in compliance with the [Open Meetings Act, 1976 PA 267, MCL 15.261 to 15.275](#), and any writing prepared, owned, used, in the possession of, or retained by the advisory committee in the performance of an official function is subject to the [Freedom of Information Act, 1976 PA 442, MCL 15.231 to 15.246](#).

2024 COMMITTEE MEMBERS

Andrew Smith - The state court administrator, or his or her designee. Mr. Smith, SCAO Problem-Solving Courts Manager.

Members appointed jointly by the Speaker and the Senate Majority Leader:

Ms. Heidi Cannon (*Chair*) - An individual who is a probation officer and has worked for at least 2 years for a drug or alcohol treatment court. Ms. Cannon is a Sobriety Court Probation Officer for the 2A District Court. Ms. Cannon's current term on the Committee will expire on February 14, 2028.

The Honorable Raymond P. Voet (*Vice Chair*) - A circuit or district court judge who has presided over a veterans' treatment court. Judge Voet serves at Ionia County 64A District Court. Judge Voet's current term on the Committee will expire on September 18, 2025.

Sagelei Barnard - An individual who has successfully completed a juvenile drug treatment court program. Ms. Barnard's current term on the Committee will expire on February 14, 2028.

Sheila Day LMSW, CAADC - An individual representing drug treatment providers who has worked at least 2 years with a drug or alcohol treatment court. Ms. Day serves at Sheila Day Counseling, LLC in Grand Haven. Ms. Day's current term on the Committee will expire on November 9, 2027.

The Honorable Joshua M. Farrell - A district court judge who has presided at least 2 years over a drug treatment court. Judge Farrell serves at the 80th District Court. Judge Farrell's current term on the Committee that will expire on September 18, 2025.

Sheriff Rick Fuller - An individual representing law enforcement in a jurisdiction that has had a drug or alcohol treatment court for at least 2 years. Sheriff Fuller serves in Kalamazoo County. Sheriff Fuller's current term on the Committee will expire on December 18, 2028.

The Honorable Shannon A. Holmes - A circuit or district court judge who has presided at least 2 years over an alcohol treatment court. Judge Holmes serves at the 36th District Court. Judge Holmes's current term on the Committee will expire on July 13, 2025.

Jeanne Kapenga, M.D., DFASAM - An individual representing a substance abuse coordinating agency. Dr. Kapenga serves at a private practice in Addiction Medicine in Grand Rapids and Lansing. Dr. Kapenga's current term will expire on November 9, 2027.

The Honorable Mark W. Latchana - A circuit court judge who has presided at least 2 years over a drug treatment court. Judge Latchana serves at the 7th Circuit Court. Judge Latchana's current term on the Committee will expire on November 6, 2025.



Mr. Douglas R. Lloyd – A prosecuting attorney who has worked for at least 2 years with a drug or alcohol treatment court. Mr. Lloyd serves as the prosecuting attorney in Eaton County. Mr. Lloyd’s current term on the Committee expires on December 18, 2028.

Sheriff Michael Main – An individual representing law enforcement in a jurisdiction that has had a drug or alcohol treatment court for at least 2 years. Sheriff Main serves in Isabella County. Sheriff Main’s current term on the Committee expired on July 17, 2024. Sheriff Main continued to serve on the Committee until January 2025.

The Honorable Lisa McCormick - A circuit court judge who has presided over a family treatment court. Judge McCormick serves on the Ingham County Circuit Court. Judge McCormick’s current term on the Committee will expire on December 16, 2028.

The Honorable Maureen McGinnis - An individual representing the Michigan Association of Drug Court Professionals. Judge McGinnis serves at the 52nd District Court, 4th Division. Judge McGinnis’s current term on the Committee will expire on November 9, 2027.

The Honorable Deborah McNabb - A judge of the family division of circuit court who has presided at least 2 years over a juvenile drug court program. Judge McNabb serves as Chief Judge at the 17th Circuit Court. Judge McNabb’s current term on the Committee will expire on April 18, 2028.

Kim Montgomery – An individual representing domestic violence provider programs. Ms. Montgomery serves as Services Director at SafeHouse Center in Ann Arbor, Michigan. Ms. Montgomery’s current term on the Committee will expire on February 14, 2028.

Ms. Stacy Salon – An individual who has successfully completed an adult drug treatment court program. Ms. Salon is a resident of Traverse City. Ms. Salon’s current term on the Committee will expire on December 16, 2028.

Ms. Erin K. Schroeder - An individual representing defense attorneys who has worked for at least 2 years with drug or alcohol treatment courts. Ms. Schroeder serves as Assistant Public Defender in Ingham County. Ms. Schroeder’s current term on the Committee will expire on November 9, 2027.

Ms. Ines Straube – A court administrator who has worked for at least 2 years with a drug or alcohol treatment court. Ms. Straube serves as the Trial Court Administrator for the Barry County Trial Court. Ms. Straube’s current term on the Committee expired on September 3, 2024. Ms. Straube continued to serve on the Committee until January 2025.

Mr. Jacob Strassman – A court administrator who has worked for at least 2 years with a drug or alcohol treatment court. Mr. Strassman’s current term on the Committee will expire on December 18, 2028.

David Wallace – An individual who is an advocate for rights of crime victims. Mr. Wallace serves as chief assistant prosecutor for the Huron County Prosecuting Attorneys Office. Mr. Wallace’s current term will expire on November 9, 2027.

2024 COMMITTEE MEETINGS

The State Drug Treatment Court Advisory Committee held two (2) full committee meetings in 2024:

March 19, 2024

October 8, 2024



2024 STUDY SUBCOMMITTEES

In 2024, eight (8) subcommittees examined various subjects under review by the State Drug Treatment Court Advisory Committee.

Affordable Health Care Act Impact Subcommittee

Members: Dr. Jeanne Kapenga (Chair), Sheila Day, Sheriff Michael Main, Ines Straube

This Subcommittee was initiated in November 2012 to monitor the impact of the Affordable Care Act (ACA) and its specific application to treatment court participants who now may have increased access to other public funding for their care. The Subcommittee continues to closely monitor the numerous ongoing changes and offer the following recommendations in identifying specific areas for change or improvement:

- a. Continuing support for the changes in the All Rise Treatment Court Standards to reflect current requirements.
- b. Creating new support for those using their Medicaid coverage for treatment while enrolled in a Specialty Court. After a 3-year period of non-review for eligibility (due to Covid), the epic review of 2023-2024 of nearly 3 million cases resulted in a disenrollment of an estimated 750K; it is currently unknown how many participants have been affected. Statistics to determine the scope of this action should be reviewed; appropriate support to continue enrollment for those to complete their Treatment Court program should be provided.
- c. With the numerous changes with Medicaid enrollment including reversion of SUD coverage from a carve-out back to the Medical Health Plans (MHP) as well as the creation of Prosperity Regions limiting the number of MHP's available in each Michigan region, it is recommended to support the All Rise requirement for the establishment of a benefits plan navigator program for treatment courts.
- d. It is recommended to support for the State's efforts in the 1115 Waiver request designed to allow partial Medicaid funding for those in the carceral system. It is recognized that those in Specialty Treatment Courts may be incarcerated at times and providing continuous coverage will be paramount to continuation of their treatment program with the least amount of interruption.
- e. It is recommended to create a standardized reporting function for all Medical Examiners in reporting any adverse events for Specialty Treatment court enrollees.
- f. It is recommended to increase efforts to increase Psychiatry/Behavioral Health evaluations and treatment for those enrolled in Specialty Treatment Courts for best outcome of treatment. The recommendations also include while incarcerated as appropriate in order to provide efficient entry into treatment as well as continuity of treatment programming.
- g. It is recommended to expand efforts in raising awareness for Specialty Treatment Courts to pursue available and appropriate Opioid Litigation Funding in their region.
- h. It is recommended to support and monitor efforts in identifying social disparities and other obstacles to enrollment and treatment in the Specialty Court system.
- i. It is recommended to increase efforts in providing safe and reliable Transportation Services for those enrolled in the Specialty Court system; this also includes Mobile services meeting the participant closer to their residence for ease of attendance. This remains a huge obstacle for many, and contributes to missed appointments and unnecessary violations, as well as inefficiency in court time and services.
- j. It is recommended to increase support for the workforce now servicing these Courts. They are highly trained experts, many with large education debt load, whom we wish to retain in their skilled positions.

Defense Attorney Participation Subcommittee

Members: Erin Schroeder (Chair), The Honorable Maureen McGinnis

This subcommittee was created at the January 23, 2007, meeting to examine the defense attorney's role in the drug court process and funding for defense counsel involvement. The subcommittee continued to provide input and closely monitor issues in 2024 but did not identify any specific areas that require change or improvement at this time.



Family Dependency Court Subcommittee

Members: *Chair Vacant, Andrew Smith*

This committee was created in October of 2015. The subcommittee is charged with looking at recruiting family dependency court membership and developing objectives, including examination of current legislation and funding. The subcommittee will identify specific areas of improvement to encourage additional family dependency court. The Family Dependency Court Subcommittee collaborated with SCAO and MATCP on legislation incorporating the best practices for Family Courts. The subcommittee continued to provide input and closely monitor issues in 2024 but did not identify any specific areas that require change or improvement at this time.

Juvenile Issues Subcommittee

Members: *Chair Vacant, Sagelei Barnard, Sheriff Michael Main*

Created at the September 26, 2006 meeting, this subcommittee is charged with reviewing the differences inherent to juvenile drug court and family court. The objectives of the subcommittee include examination of the current drug court legislation and how the legislation differs from juvenile court procedures and promotion of juvenile drug courts as unique, adolescent-specific therapeutic jurisprudence interventions. The subcommittee continued to provide input and closely monitor issues in 2024 but did not identify any specific areas that require change or improvement at this time.

Legislative Subcommittee

Members: *Heidi Cannon (Chair), The Honorable Raymond Voet, David Wallace, The Honorable Harvey Hoffman*

This subcommittee was created at the July 23, 2010 Strategic Planning Session to monitor legislative activities. The goal of the subcommittee is to monitor legislation that impacts or could impact treatment courts in Michigan. HB4523 (violent offender eligibility for mental health court) & HB4525 (violent offender eligibility for drug treatment court) passed on August 20, 2024. HB4522 created Family Treatment Courts which became effective March 12, 2024. HB4524 amends the termination procedure for Drug Treatment Courts became effective June 10, 2024. The committee continued to watch other bills such as SB844.

Program Standardization and Funding Alternatives Subcommittee

Members: *The Honorable Maureen McGinnis (Chair), Sheila Day, Andrew Smith, David Wallace, Heather Waltham*

Created in 2007, this subcommittee was originally created to review program standardization funding alternatives for drug treatment courts in Michigan. At the July 26, 2016 SDTCAC meeting, the subcommittee accepted the additional responsibility of reviewing efforts to develop program standardization and best practices among specialty courts. The subcommittee members have identified several key issues that are ripe for review at this time. Subcommittee members plan to work in conjunction with other organizations to analyze recent national (All Rise) best practice amendments and how they may impact the law and best practices currently in place in the State of Michigan. The subcommittee will also be reviewing changes recently undertaken to reallocate unused grant funding provided by SCAO so that Michigan treatment courts have more opportunities for funding throughout the year to meet the needs of their programs. As these topics are reviewed, the subcommittee will continue to provide updates to the Committee, especially if there are recommendations that would be appropriate as it relates to legislative proposals on these topics.

Veterans' Treatment Court Subcommittee

Members: *The Honorable Raymond Voet (Chair), The Honorable Shannon Holmes, Dr. Jeanne Kapenga, The Honorable Harvey Hoffman*

Created at the May 24, 2011 meeting, this ad hoc committee was instrumental in the enactment of two pieces of legislation in 2012. The Veterans' Treatment Court Ad Hoc Committee was changed to subcommittee status by action taken at the April 22, 2014 SDTCAC meeting. Public Act 335 of 2012 authorized the establishment of veterans' treatment courts and provided direction for the development of treatment programs for veterans who are substance abusers or mentally ill. Public Act 334 of 2012



added a veterans' treatment court judicial representative to the State Drug Treatment Court Advisory Committee and included veterans' treatment courts under the types of courts the SDTCAC is to monitor. Both public acts went into effect on October 16, 2012. The subcommittee continued to provide input and closely monitor veterans' treatment court issues in 2022 but did not identify any specific areas that require change or improvement at this time.

Vision Subcommittee

Members: Douglas Lloyd (Chair), The Honorable Shannon Holmes, Andrew Smith, Ines Straube

This subcommittee was created at the January 22, 2008 meeting to monitor and provide long-range goals for the State Drug Court Treatment Advisory Committee. In 2024, the Vision Subcommittee continued to monitor the participation of specialty court in a hybrid manner (both in person and virtual). By being hybrid, specialty courts were allowed the opportunity to continue their good work (staffing, court interaction with participants) while allowing individuals to remain safely distanced. The vision committee continues to believe that further research should be completed to determine if being in some hybrid fashion affords more communities and courts the ability to create and continue specialty courts. The Vision Subcommittee will continue to monitor the courts as well as other groups and organizations as a guide for future input as to whether virtual or hybrid courts would be wise to continue for the betterment of the participants within those programs. The vision committee also continues to advocate that for the specialty court programs to be successful all team members must be funded. That includes the prosecutors who are gate keepers and team members in successful programs, but yet receive no funding for their participation. The committee feels the legislature and SCAO should rectify that situation.

FISCAL YEAR 2024: CURRENT AND POTENTIAL SOURCES AND LEVELS OF FUNDING

The Committee is charged with the responsibility of monitoring the effectiveness of drug treatment courts and the availability of funding for them. According to the State Court Administrative Office (SCAO), there are currently 134 drug treatment courts in Michigan, consisting of 63 hybrid DWI/drug courts, 14 adult drug courts, 37 DWI courts, 8 juvenile drug courts, and 4 tribal healing-to-wellness courts. Additionally, there are 27 Veterans Treatment Courts, and 8 Family Treatment Courts. Michigan's drug treatment courts operate in 76 counties; however, the four tribal drug courts have special jurisdictions.

Fiscal Year 2024 sources of funding available to the drug treatment courts were identified as follows: (Information provided by the SCAO).

STATE ADMINISTERED FUNDING PROGRAMS

State Court Administrative Office

Michigan Drug Court Grant Program (MDCGP)

The State Court Administrative Office administers a grant program that provides funding assistance for drug courts through its Michigan Drug Court Grant Program. Funding must be appropriated annually by the Legislature.

The Michigan Drug Court Grant Program requires compliance with *The 10 Key Components of Drug Courts* as outlined in the state statute. Adult Drug Court programs, Juvenile Drug Court programs, Family Treatment Court programs, DWI Sobriety Court programs (focused on drunk driving cases), and Hybrid Drug/DWI Court programs are eligible to receive funding from the Michigan Drug Court Grant Program. Information on the availability of grant funding and the grant deadlines are announced in the spring of each year.

State Court Administrative Office

Office of Highway Safety Planning Grant (Federal Funds)



Administered by SCAO from funds received from the Michigan State Police, Office of Highway Safety Planning (OHSP), the SCAO OHSP grant program is funded by the National Highway Traffic Safety Administration (NHTSA) Catalog of Federal Domestic Assistance (CFDA) 20.601 and provides funding for Driving While Intoxicated (DWI) treatment courts, and Hybrid Drug/DWI courts. Programs must ensure compliance with the statutory requirements of [MCL 600.1060 through MCL 600.1084](#).

State Court Administrative Office

Edward Byrne Memorial Justice Assistance Grant (Byrne JAG) (Federal Funds)

The Byrne JAG grant funds come to SCAO through the MSP's Grants Management Section. The MSP is responsible for administering federal criminal justice grants in the state of Michigan. These federal funds come to the MSP from the Department of Justice (DOJ). The DOJ provides funding to states for the use of drug treatment programs that provide alternatives to prison for persons who pose no danger to the community.

State Court Administrative Office

BJA Adult Drug Court Discretionary Grant Program

Administered by SCAO from funds received by the Bureau of Justice Assistance (BJA), the BJA Adult Drug Court and Veterans Treatment Court Discretionary Grant funding is designed to assist in expanding and enhancing recovery support services for programs that are fully operational. Eligible drug court programs must be based on *The Ten Key Components of Drug Court* or *The Ten Guiding Principles of a Driving While Impaired (DWI) Court*, follow Michigan Compiled Laws (MCL) 600.1060 *et seq.* and best practices as promulgated by All Rise (formerly known as the National Association of Drug Court Professionals). Utilization of this supplemental funding stream is to support rural adult drug, DWI sobriety, and hybrid DWI/drug courts in enhancing and expanding treatment services via telehealth and online recovery services, monitoring through electronic devices, and transportation services through private and community collaboration.

FEDERALLY ADMINISTERED FUNDING PROGRAMS

Bureau of Justice Assistance

Adult Treatment Court Program

<https://bja.ojp.gov/funding/opportunities/o-bja-2024-171972>

The purpose of the Adult Treatment Court Program is to reduce the misuse of opioids, stimulants, and other substances by people involved in the criminal justice system. The Bureau of Justice Assistance provides financial and technical assistance to states, state courts, local courts, units of local government, and federally recognized Indian tribal governments to plan, implement, and enhance the operations of adult treatment courts. This includes management and service coordination for treatment court participants, fidelity to the adult treatment court model, and recovery support services. Funding categories include: (1) planning and implementation, (2) enhancement, or (3) statewide funds.

Substance Abuse and Mental Health Services Administration (SAMHSA)

SAMHSA Treatment Drug Courts

<https://www.samhsa.gov/grants/grant-announcements/ti-24-004>

The purpose of this program is to expand substance use disorder (SUD) treatment and recovery support services in existing drug courts. The program recognizes the need for treatment instead of incarceration for individuals with SUDs. Recipients are expected to provide prevention, harm reduction, treatment, and recovery services for individuals with SUD involved with the courts. With this program, SAMHSA aims to improve abstinence from substance use, housing stability, employment status, social connectedness, health/behavioral/social consequences, and reduce criminal justice involvement.

Office of Juvenile Justice Dependency (OJJDP)

Juvenile Drug Treatment Court Program

<https://ojjdp.ojp.gov/funding/opportunities/o-ojjdp-2024-172050>

Builds the capacity of states, state and local courts, units of local government, and federally recognized Tribal governments to implement new and innovative approaches to enhance existing juvenile drug treatment courts (JDTC) and improve outcomes for youth with substance use disorder or co-occurring



substance use and mental health disorders, including those with histories of trauma.

Office of Juvenile Justice Dependency (OJJDP)
Family Treatment Court Program

<https://ojjdp.ojp.gov/funding/opportunities/o-oidp-2024-172051>

Builds the capacity of state courts, local courts, units of local government, and federally recognized Tribal governments to establish new family treatment courts, enhance existing family treatment courts, or expand family treatment courts at the larger state and county levels.

U.S. Department of Justice
Coordinated Tribal Assistance Solicitation (CTAS)

<https://bja.ojp.gov/funding/opportunities/o-bja-2024-171911>

The Department of Justice CTAS solicitation provides federally recognized tribes and tribal consortia an opportunity to apply for funding to aid in developing a comprehensive and coordinated approach to public safety and victimization.

OTHER POTENTIAL SOURCES OF FUNDING FOR DRUG TREATMENT COURTS

Opioid Settlement Funds

Local Charities and Foundations

Local Grants

Local In-Kind Funding

SUMMARY

The members of the State Drug Treatment Court Advisory Committee actively participated in a number of drug treatment court issues. We hope our activities, as outlined in this report, show our continued dedication and enthusiasm for the drug court movement. We will remain vigilant in our efforts to champion the effectiveness and long-term future of drugs courts here in Michigan and look forward to continuing our service to the Michigan Legislature

